Enhanced Financial Accounts

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Financial Accounts of the U.S. (formerly, Flow of Funds Accounts)

- National accounts published quarterly by the FRB
- Aggregate flows and holdings of various financial instruments for major sectors of the economy
 - <u>Instruments</u>: Deposits, MMMF shares, repos, CP, Treasuries, corp bonds, corp equities, mutual funds, etc.
 - <u>Sectors</u>: *nonfinancial*—households, businesses, governments; and *financial*—banks, broker-dealers, asset managers, GSEs, etc.
- Financial component of the *Integrated Macroeconomic Accounts*, published jointly with BEA

Uses of the *Financial Accounts*

- Fed, researchers, analysts, reporters use the Accounts to:
 - gauge effects of macro-financial developments
 - track aggregates such as household wealth, corporate cash, etc.
- Recently, Financial Accounts used to study the causes and effects of the financial crisis, and to monitor financial stability
 - <u>Greenwood&Sharfstein</u>: growth of the financial sectors
 - Gorton&Metrick; Krishnamurthy, et al: securities broker-dealers and the market for repurchase agreements
 - Gallin; Corrado et al: shadow-banking sectors
 - Bhatia and Bayoumi; Nakamura: role of leverage in financial crisis

Limitations of the *Financial Accounts*

- Not designed to be comprehensive source for today's complex financial relationships and transactions
- Need more detailed, more disaggregated, higher-frequency data on
 - Assets
 - More granular categories, exposures to specific countries and institutions, duration and credit risk of fixed-income assets
 - Liabilities
 - From whom to whom, what type of instruments, what time frame and terms, what collateral
 - Off balance sheet items: Derivatives and counterparty exposures
 - Missing sectors
 - Hedge funds and other private pools, securities lending and investment of cash collateral pools, nonprofit organizations

New Project: Enhanced Financial Accounts

- Ambitious multi-year project to dramatically enhance the Financial Accounts
- Provide data with more detail, at higher frequencies, at more disaggregated levels, at market values, and for more sectors
 - In some cases new data will be integrated into framework of the Accounts, in other cases it will be supplemental
- Improve methods for providing data to the public
- Provide additional documentation and analysis

Five Types of Enhancements

- More detailed financial instruments
 - Ex: Split "corporate and foreign bonds" into foreign bonds, domestic unstructured bonds, ABS
 - Add maturities and credit ratings of fixed-income assets
- Additional sectors and activities
 - Hedge funds, nonprofits, securities lending, cash collateral pools
- Higher-frequency and more granular data
 - "Drill down" to data at monthly, weekly, or daily frequency; or by state, firm, type, etc.
- Derivatives: credit default swaps, interest rate swaps, etc.
- Improved online tools for extracting and analyzing data; better communication and documentation

Primary Focus of Enhancements

Banks

Shadow banking

- Non-bank financial activity that played an important role in the recent financial crisis
- Short-term funding markets such as repurchase agreements, securities lending, commercial paper, money funds

Asset management

 Financial holdings and activities of institutional investors such as pension funds, insurance companies, mutual funds, hedge funds

Nonfinancial sectors

 Key holders of wealth and spending such as households, businesses, nonprofits, and the foreign sector

Potential Shadow-Banking Enhancements

- Commercial paper
 - Drill down to daily data on CP level and rates
- Money-market mutual funds
 - New regulatory filings (SEC Form N-MFP) provide detailed monthly data
 - Example: fund's exposure to specific financial institutions, by country
- Repurchase agreements
 - We now report gross rather than net repo positions—see FEDS Note
 - Would like to:
 - Split federal funds from repo
 - Combine data on tri-party repo with data on dealers from FR2004
 - Use Form PF to capture hedge funds' activity in repo markets
- Municipal finance
 - VRDNs and tender-option bonds

Potential Asset-Manager Enhancements

Insurance companies

- Insurers already provide detailed regulatory filings on asset holdings
- Also info on sec lending, cash collateral pools, and derivatives

Mutual funds and Exchange-traded funds

Use private-vendor data to provide additional details

Pension funds

- Hoping for new detail on private pensions (Form 5500)
- Drill down to less aggregated data using existing 5500 forms
- Use CAFRs to extract new details on state and local pension plans
 - Break-down of fixed-income assets, info on sec lending and derivatives

Hedge funds

- Use SEC's Form PF to create new hedge fund sector
- Problem: missing info on hedge fund investors

Derivatives

- Often used to transform financial risks or exposures—e.g., interestrate swap, currency swap, credit-default swap
- Financial Accounts report balance sheets but not derivatives
 - Incomplete picture of the distribution of financial risks in the economy
 - Ex: insurers use CDS and interest-rate swaps to hedge default risk and interest-rate risk from \$2.5 trillion bond portfolio
- New data: Dodd-Frank Act required certain kinds of derivatives transactions be reported to swap data repositories
- We are exploring whether this data could be used to add derivatives to the *Financial Accounts*

Potential Nonfinancial Enhancements

Rest of the World

- Tracks interactions between U.S. residents and non-U.S. counterparties
- Current data from Balance of Payments
- Explore incorporating additional detail from this source

Nonfinancial Businesses

- Current data from tax filings and Census surveys
- Explore extracting additional detail from these and other sources

Households

- Huge sector—\$81 trillion—and important driver of PCE and GDP
- Would like to break out hedge funds and nonprofits
- Assets are residually calculated—lack comprehensive source data
- Explore using surveys and other data to provide more detail

Next Steps

- We have already begun exploring many of these ambitious ideas
 - Even where we already have more detailed data—CP, money funds, insurance companies—incorporating these details will take time
 - Other ideas—new sectors, more granular data—may take years
- We will be relying on collaboration with other government statistical agencies—especially OFR!—and input from users
- Key component will be engagement with researchers, analysts, and others to identify gaps and areas for improvement
- Goal is to create a much improved tool for measuring the structure and interconnections of the modern U.S. financial system
- More details available in our FEDS Note at <u>www.federalreserve.gov</u>